

Department of Social Welfare and Development
Pantawid Pamilyang Pilipino Program
NATIONAL ADVISORY COMMITTEE (NAC)

NAC Resolution No. 19
Series of 2014

Amendment to NAC Resolution No. 6

**ADDITIONAL GUIDELINES ON THE IMPLEMENTATION OF THE
MODIFIED CONDITIONAL CASH TRANSFER FOR HOMELESS STREET FAMILIES**

WHEREAS, the Pantawid Pamilya implementation supports the Millennium Development Goals addressing the following:

- Eradicating extreme poverty and hunger;
- Achieve universal primary education;
- Reduce child mortality;
- Improve maternal health;
- Promote gender equality and empower women;

WHEREAS, the Pantawid Pamilyang National Advisory Committee (NAC) is an interagency body that provides policy directions and guidelines to the National Program Management Office (NPMO) on matters pertinent to program implementation;

WHEREAS, General Appropriations Acts of 2012 and 2013 - Social Development Funds appropriated for the Conditional Cash Transfer (CCT) Program shall be used to address poverty reduction and social development strategy of the National Government;

WHEREAS, Executive Order No. 15 redirects the Functions and Operations of the Department of Social Welfare and Development to innovate and administer new strategies on social services and development intended to assist disadvantaged individuals, families, and communities for an improved quality of life;

WHEREAS, Administrative Order No. 16, series of 2008, entitled Guidelines on the Implementation of Pantawid Pamilyang Pilipino Program (4Ps), provides cash grant to extreme poor households to address their immediate consumption needs, while the conditionalities are focused on building human capital and thus break the intergenerational cycle of poverty;

WHEREAS, the NAC Resolution No. 6 provides for the adoption of a Modified Conditional Cash Transfer (MCCT) program under the Pantawid Pamilya to respond to various characteristics of disadvantaged group of individuals and families and community such as Families in Need of Special Protection, Pantawid Households no longer having 0-14 years old, Persons with Disabilities and Indigenous Peoples;

WHEREAS, Memorandum Circular No. 7 series of 2012 provides a framework on the Engagement with Civil Society Organizations on the Implementation of Social Welfare and Development's Social Protection Programs underscoring the importance of public-private partnership between the DSWD and the CSOs to ensure faster, better and smarter delivery of services of the core poverty reduction programs of the Department.

WHEREAS, Memorandum Circular No. 12 series of 2014 entitled "Operational Guidelines of the DSWD-CSO Engagement for the Implementation of Modified Conditional Cash Transfer" explains that the DSWD-CSO engagement for MCCT generally aims to achieve a sustainable public-private partnership while bringing quality social protection services. The engagement hopes to result to; Demonstrated increase in public-private partnership in the implementation of Modified Conditional cash Transfer; strengthen promotion of individual well-being among homeless street families (HSF); Ensured protection of the Indigenous People (IP) and respect to their culture beliefs; Enhanced parenting roles through the parents' attendance to Family Development Sessions; and Mainstreamed homeless street families into the regular Pantawid Pamilyang Pilipino Program.

NOW THEREFORE, be it resolved as it is hereby resolved by the members of the NAC to approve the adoption of a Modified Conditional Cash Transfer program for Homeless Street Families, thus approving the Amendment of NAC Resolution No. 6, Series of 2012 entitled the "Adoption of the Modified Conditional Cash Transfer under the Pantawid Pamilyang Pilipino Program", to read as follows:

" x x x

5. Modified Conditional Cash Transfer (MCCT) Program for Homeless Street Families

The MCCT is a bridging program to enable Homeless Street Families (HSF) to access and be mainstreamed in the Pantawid Pamilyang Pilipino Program. The strategy is through CCT but with modifications in terms of targeting, conditionalities, package of benefits and interventions, and modes of implementation. The exposure of household beneficiaries in the program is within the period of six months to a maximum of one year as long as they remain eligible for the program and comply with the conditionalities.

a. Objectives

To assist homeless street families overcome barriers from enjoying the benefits of the government's social protection particularly the Pantawid Pamilyang Pilipino Program.

More specifically, the program aims to:

1. Improve access of pregnant women and young children from HSF to preventive health care
2. Increase children's access to education services
3. Enhance the performance of parental roles and improve the parents' decision to invest in the human capital development of their children

4. Enable homeless street families have a more stable and decent dwelling unit/housing away from the streets
5. Prepare and mainstream the homeless street families into the Pantawid Pamilyang Pilipino Program

b. Target Areas and Beneficiaries

Areas where there is a growing number of HSF will be considered to ensure a regional spread/nationwide implementation. Eligible households for the program shall meet the following qualifications:

1. They must be identified Homeless Street Families who do not have permanent and fixed houses and who live on the streets
2. They must be excluded from NHTS database and the Pantawid Program by reason of their being an HSF
3. They must have children aged 0-18 years old and/or with pregnant member of the family at the time of selection
4. They must be willing and committed to comply with the program conditionalities and cooperate in the helping process
5. Their income and combined household income cannot afford housing facilities.
6. They routinely find themselves sleeping on the streets either in the open air or in makeshift dwellings or push carts.
7. They may not actually sleep on the street but:
 - a. occupy private and public facilities and parcel of lands not intended for human habitation; and
 - b. occupy any place without any form of structure

c. Program Conditionalities

Household beneficiaries are monitored by conditionality to give them confidence that they will continue to receive cash grants from the program as long as they comply to the program conditions on health, education, and FDS. Conditionalities are designed to improve their social and health outcomes as well as to enforce good behavior and commitments for their eventual mainstreaming to Pantawid Pamilyang Pilipino Program by familiarizing and habituating them to the program conditions.

1. Education

- Compliance verification to education to each child beneficiary already enrolled in school commences on the second month from the date of registration.
- Compliance verification to education to each child beneficiary not enrolled in school commences on the fourth month from the date of registration.
- Children aged 3-5 years old must attend Day Care Program or Pre-school Classes while children 6-18 years old must enroll Elementary and Secondary Education whether formal or by Alternative Delivery Modes of Learning. In the

absence of which, children may avail of the Alternative Learning System and Supervised Neighborhood Play for Day Care Children.

- Children must observe school attendance
 - ✓ of at least 60% for the 2nd to 4th month;
 - ✓ of at least 70% for the 5th to 7th month; and
 - ✓ of at least 85% for the 8th to 12th month.

2. Health

- Compliance verification to Health commences on the second month from the date of registration in the program.
- In accordance with Department of Health (DOH) protocols:
 - ✓ Pregnant household members must avail pre and post-natal care starting from the first trimester of pregnancy and delivery must be assisted by a skilled personnel in a birthing facility
 - ✓ Children 0-5 years old shall visit the City/Municipal Health Center to avail immunization, monthly weight monitoring and nutrition counseling, and proper management of diseases
 - ✓ Children 6-14 years old in elementary school are required to take deworming pills
- ✓ Health care services availed by household beneficiaries during medical missions or outreach program is sufficient to qualify the beneficiaries as compliant if services availed followed the DOH protocols

3. Family Development Sessions

- ✓ Compliance verification to Family Development Sessions commences on the first month upon registration.
- ✓ Attendance to the Family Developments Sessions shall be made:
 - ✓ Four times a month for the first two months
 - ✓ Twice a month for the next two months; and
 - ✓ Once a month for the succeeding months

4. Children covered by the program grants are prohibited from engaging in any form of economic activity that is subject to exploitations and/or hazardous situation

- Compliance verification to this condition shall commence on the first month upon registration.

d. Program Package

1. Direct Grants

The Modified CCT provides health and education grants, with the total amount of grants per household depending on the number of eligible household members aged 3-18 years old and on their compliance to conditionalities.

1. Education

- The education grant of P300 per month is provided for each child in the beneficiary household if enrolled in day care, pre-school, and elementary. The maximum allowed for the education grant is up to three children for a period of 10 months during the year if enrolled in formal school system or 12 months (or less) if under Alternative Learning System (ALS) or Supervised Neighborhood Play (SNP), unless otherwise the number of school months for the latter is provided. The education grant on the first month shall be provided to each child (3-18 years old) regardless whether the same is enrolled or not enrolled in school.
- The education grant of P500 per month is provided for each child in the beneficiary household if enrolled in high school. The maximum allowed for the education grant is up to three children for a period of 10 months during the year if enrolled in formal school system or 12 months (or less) if under ALS or SNP, unless otherwise the number of school months for the latter is provided.
- The grant for compliance to non-involvement of children in hazardous occupation or activity shall be tied with the Family Development Session grants

2. Health

- The health grant of P500 is provided for each beneficiary household and the transfer amount is flat regardless of the number of eligible children. All members of the beneficiary household should comply with the health conditions to receive the health grant. Otherwise, failure of only one member of the beneficiary household to comply with any of the conditionalities may lead to the revocation of the health grant.

3. Family Development Session

- Beneficiary households attending Family Development Sessions meet the conditionality of the FDS grant of P500 per month which will be given on the first two months from the date of registration to the program.
- The FDS grant will be subsumed under the health grant on the second month of membership to the program.

2. Support Services and Interventions

1. Shelter Assistance

Shelter Assistance may be offered as early as the first month of membership.

a. Core Shelter Assistance

Homeless Street Families who have decided to return to their province/municipalities of origin for good and wished to establish a permanent abode therein shall be provided with core shelter assistance. Amounts and procedures for the availment of the same follows the existing DSWD Memorandum Circular 17: Omnibus Guidelines on Shelter Assistance.

b. Rent Subsidy

For household beneficiaries who do not want to return to their places of origin or who do not have provinces to go back to but wish to move out of the streets and get into a stable and decent abode, rent subsidy shall be offered to them in the amount of P4,000 per month for a maximum period of 6 months only.

2. Access to Job and Livelihood Opportunities

Access to Job and Livelihood Opportunities may be offered on the fifth month of membership.

a. Cash-for-Work/ Cash-for-Training

Amounts and procedures for the availment of Cash for Work and Cash for Training shall follow the existing provisions cited in the Administrative Order No. 15 Series of 2008 Guidelines for the Implementation of the Cash- For-Work Project. Cash-for-work assistance can be provided to beneficiary households to help them disengage from street work/ occupations that put their children to risk/hazards. Productive activities aim to offset opportunity cost while they are undergoing skills training and while they may augment family needs.

b. Micro-Capital Assistance and Employment Facilitation and Placement through Self Employment Assistance- Kaunlaran (SEA-K) Program

The Sustainable Livelihood Program is a capacity building program which aims to improve the beneficiaries' socio-economic status. First, it supports microenterprises by linking beneficiaries' to formal lending institutions and business development service providers for skills enhancement, technical assistance and additional capital for business and expansion. Second, it guarantees employment track by linking beneficiaries' to locally available jobs that are appropriate to their skills and competencies (e.g. DPWH's Trabahong Lansangan, DENR's National Greening Program, LGU's Solid Waste Management Program, etc). Availment of SEA-K Program shall be subject to the operational procedures laid down in the Administrative Order No. 11 Series of 2011 Guidelines on the Implementation of the Sustainable Livelihood Program.

3. Other Support Services and Interventions based on the Assessment of Case Workers

- a. Psychosocial Counseling
- b. Case Management and Referral Services
- c. Functional Literacy for Adults
- d. Family Camp and Family Life Enrichment Activities/Services

e. Modes of Implementation

1. DSWD-Run

This mode of implementation shall be carried out by the DSWD Field Offices in areas where there are no qualified Civil Society Organizations to handle the MCCT for Homeless Street Families. The following areas in the mainstreaming processing shall be undertaken by the Field Offices using the Regular Pantawid System and Components:

- ✓ Conduct of Family Development Sessions on the fifth month from the date of registration by the Pantawid Municipal Links
- ✓ Compliance verification to those beneficiary households under formal schools and regular health centers. The same will be accomplished by the Social Workers or Municipal Links and to be processed by the CV Focal in Field Office.
- ✓ Payment processing to be performed by the UFMS in Field Offices
- ✓ Grievance redress system
- ✓ Social marketing and advocacy
- ✓ Capability building
- ✓ Planning, monitoring and evaluation
- ✓ Partnership and coordination

The following areas in the mainstreaming process, on the other hand, shall be undertaken by the MCCT staff:

- ✓ Identification, assessment, validation and registration of HSF
- ✓ Social preparation
- ✓ Conduct of Family Development Sessions to beneficiary households for the first four months from the date of their registration
- ✓ Compliance verification to those beneficiary households under non-formal school arrangement, health outreach programs and medical missions, and monitoring of children for their non-involvement to any hazardous activities or occupation

2. In partnership with CSOs

This mode of implementation permits the confirmed CSOs to run the program in accordance with the general procedures. CSOs shall be granted with funding support from the Department for the implementation costs; provided, however, that they shall have demonstrated its capacity and agreed to provide the required equity of at least 20% of the total project costs. Fund transfer to the CSOs shall be subject to government accounting rules and regulations. No portion of cash grants shall be released to the CSOs since payment processing shall be executed by the RPMO and NPMO. Depending on the agreed partnership with the CSOs, the following areas of collaboration shall be undertaken:

- ✓ Identification, assessment, validation, and registration of HSF
- ✓ Social preparation

- ✓ Conduct of Family Development Sessions to beneficiary households for the first four months from the date of their registration
- ✓ Compliance verification to those beneficiary households under non-formal school arrangement, health outreach programs and medical missions, and monitoring of children for their non-involvement to any hazardous activities or occupation
- ✓ Coordination with Field Offices for the conduct of payout
- ✓ Provision, accessing, or referral for other support services and interventions
- ✓ Preparation for mainstreaming to Pantawid Program

f. Monitoring and Evaluation

Internal Monitoring through the MCCT Database shall be put in place to monitor the household grantees' compliance with the conditionalities both for health and education. Further, external monitoring shall be conducted by the National Project Management Office to assess performance of the Field Offices as well as the CSOs in the procedural requirements and guidelines of the program. This shall be undertaken through regular spot checks to validate accuracy, effectiveness and efficiency of program implementation. This will also include conduct of periodic inspection and evaluation through submission of financial and physical reports and visitorial audit by the Commission on Audit.

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Adopted this 28th day of May, Two Thousand and Fourteen, in Quezon City.


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